



This project is co-financed by the European Union  
and the Republic of Turkey.

Technical Assistance for Developed Analytical Basis for  
Formulating Strategies and Actions towards  
Low Carbon Development



# *İklim Değişikliği ve Tarım Sektörü*

*İlgili Mevzuat ve Mevcut Durum*

**Dr. O. Tolga KASKATI**

**Mayıs, 2019**



# Türkiye'de Tarım Desteđi Uygulamaları

- 5488 nolu Tarım Kanunu 19. Maddesi Tarım Desteklerini açıklar
- Doğrudan gelir desteđi
- Fark ödemesi
- Telafi edici ödemeler
- Hayvancılık destekleri
- Tarım sigortası ödemeleri
- Kırsal kalkınma destekleri
- Çevre amaçlı tarım arazilerini koruma programı destekleri
- Diğer destekleme ödemeleri

# AB'de Tarım Destekleri

- CAP – Common Agriculture Policy (Ortak Tarım Politikası)

## 1962 - Market/price support

custom protection, interventions, export subsidies, production aids - output based subsidies

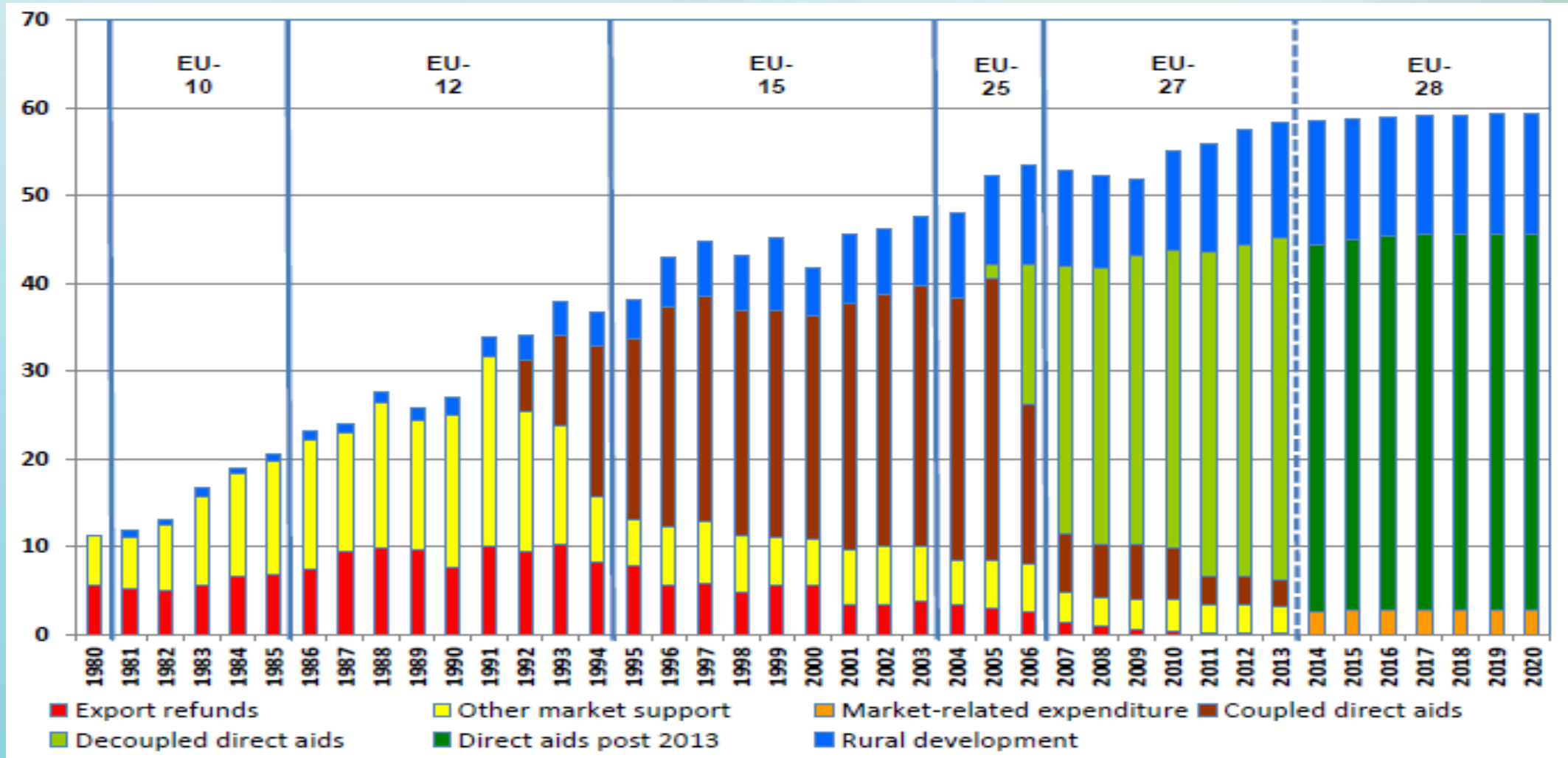
## 1992 - Income support – coupled Direct Payment (Üretime bağlı DÖ)

farm payments related to the type of production and not to the volume of production - per area/animal

## 2003 - Income support - decoupled DP (Üretimden Bağımsız DÖ)

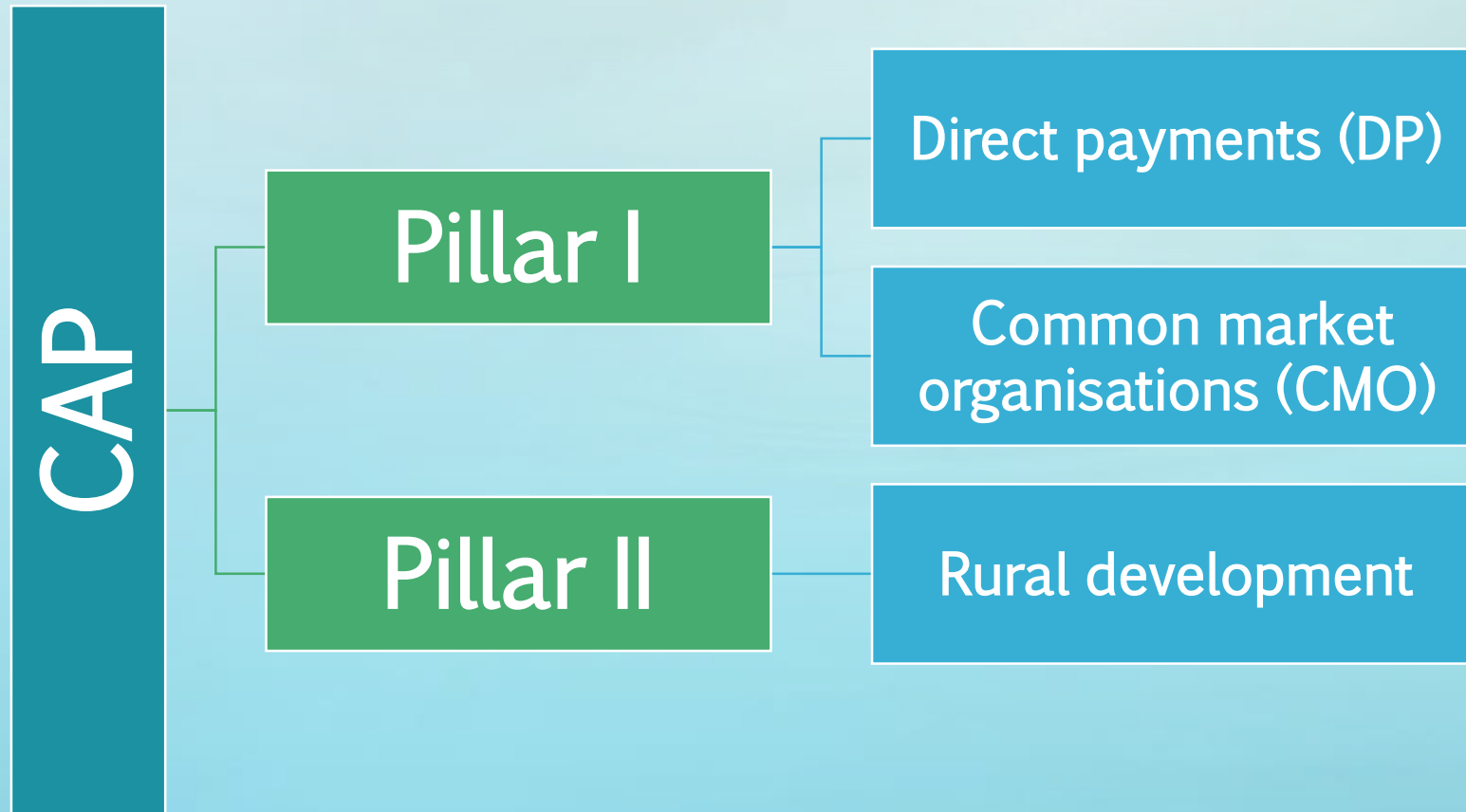
farm payments not related to the type nor volume of production - area payments in the form of payment entitlements or flat-rate payments

# CAP DEVELOPMENTS - HISTORICAL OVERVIEW

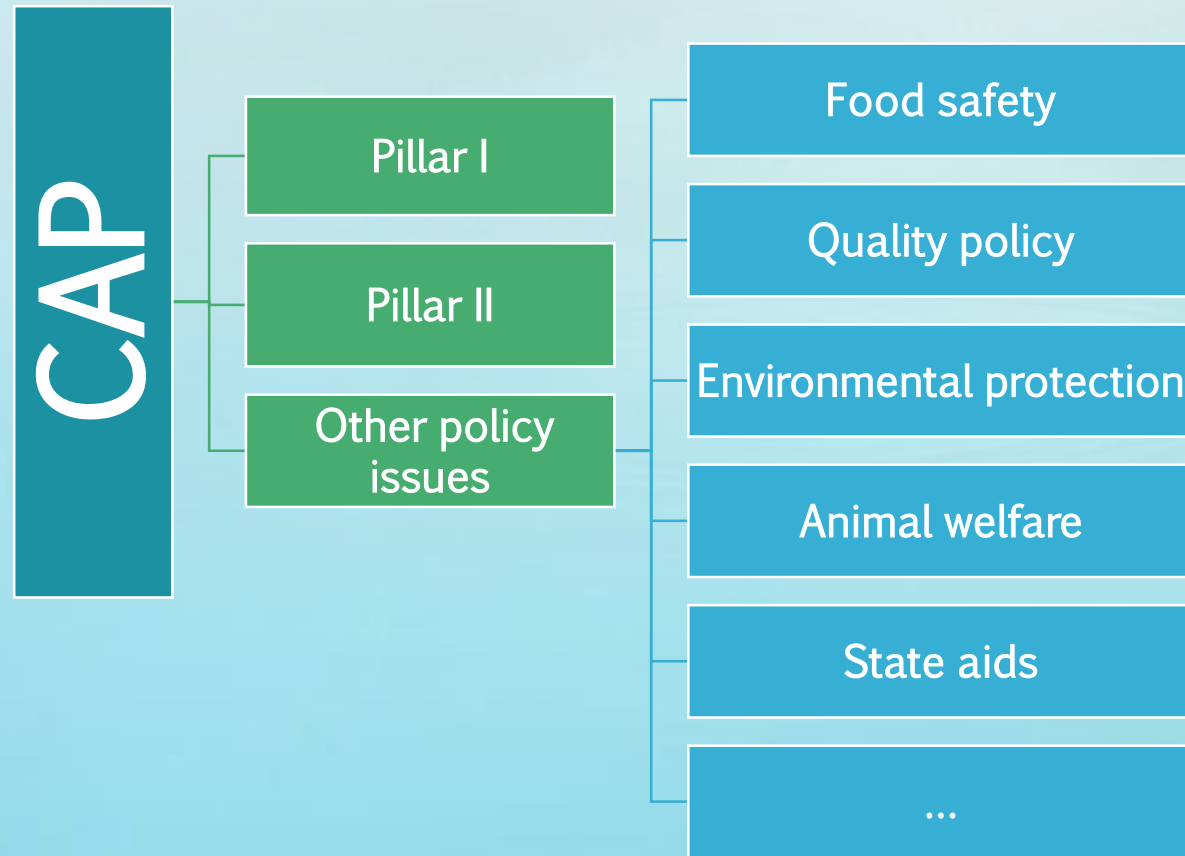


Source: DG AGRI; Presentation: The CAP towards 2020 Political agreement

# CAP PILLARs

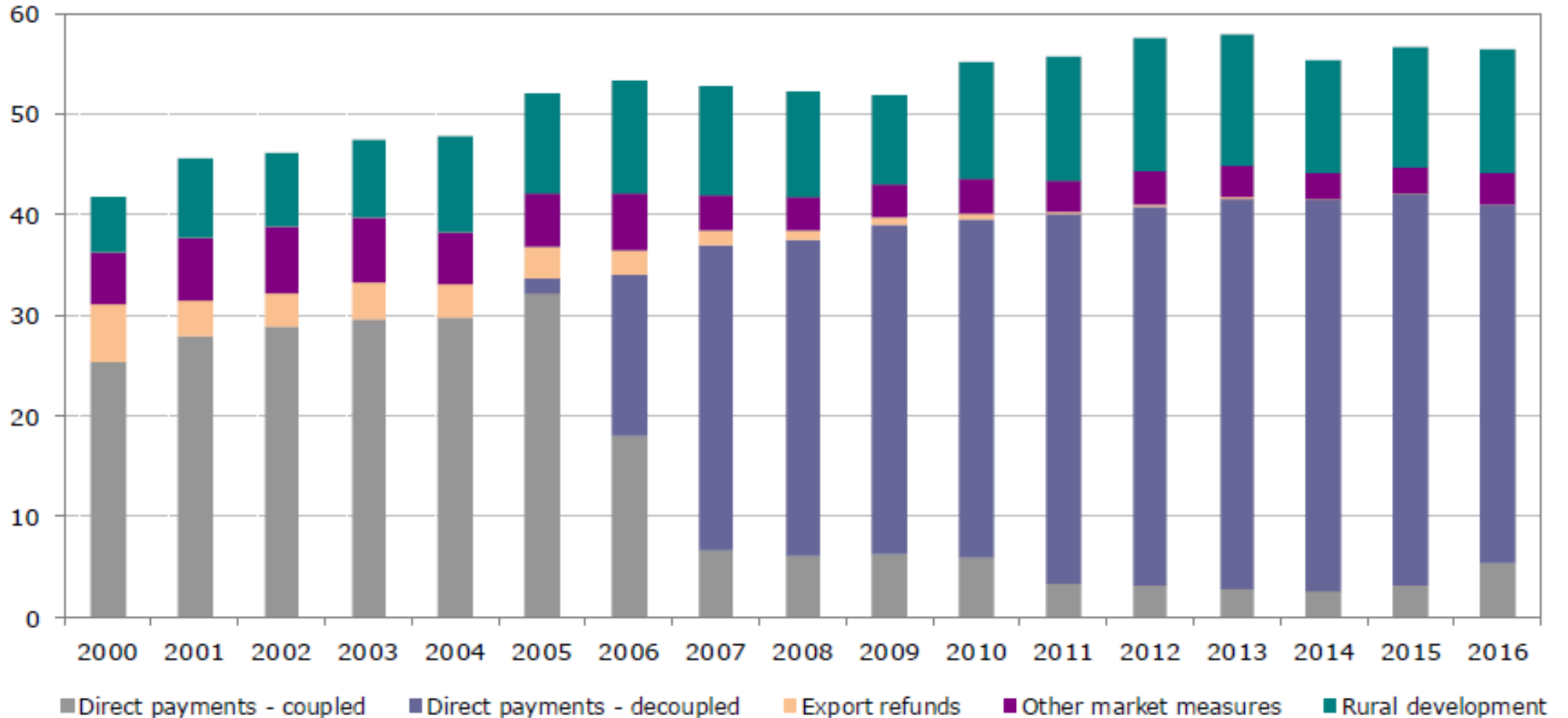


# CAP PILLARs



# PILLAR I – Direct Payment

Billion EUR



# PILLAR I – Direct Payment

## Cross compliance

### Statutory Management Requirements (SMR)

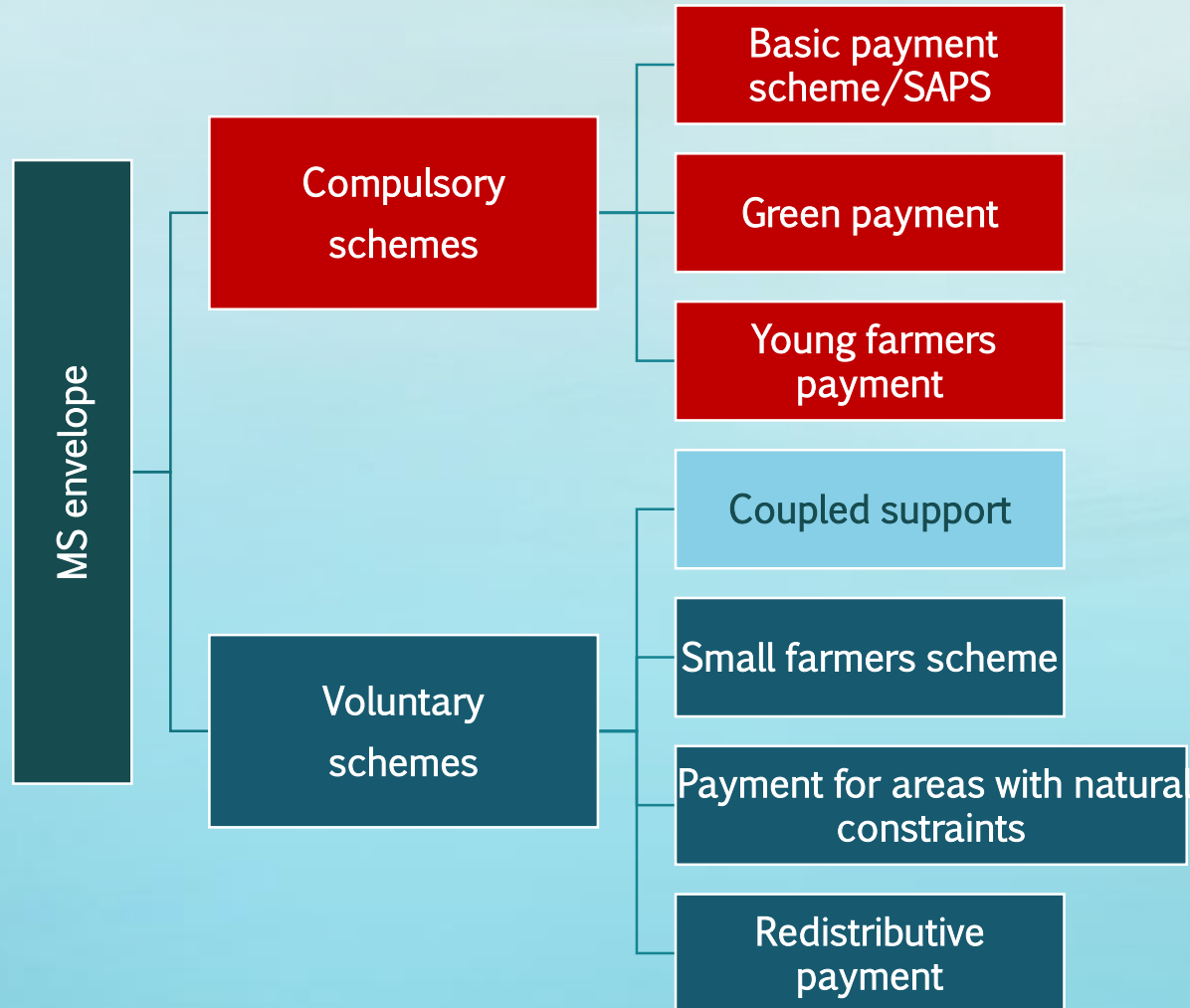
- environment
- biodiversity
- identification and registration of animals
- public, animal and plant health
- notification of diseases and animal welfare

### Good agricultural and environmental condition (GAEC)

- protection of soil erosion, soil organic matter, soil structure
- minimum level of maintenance
- protection and management of water



# PILLAR I – Direct Payment



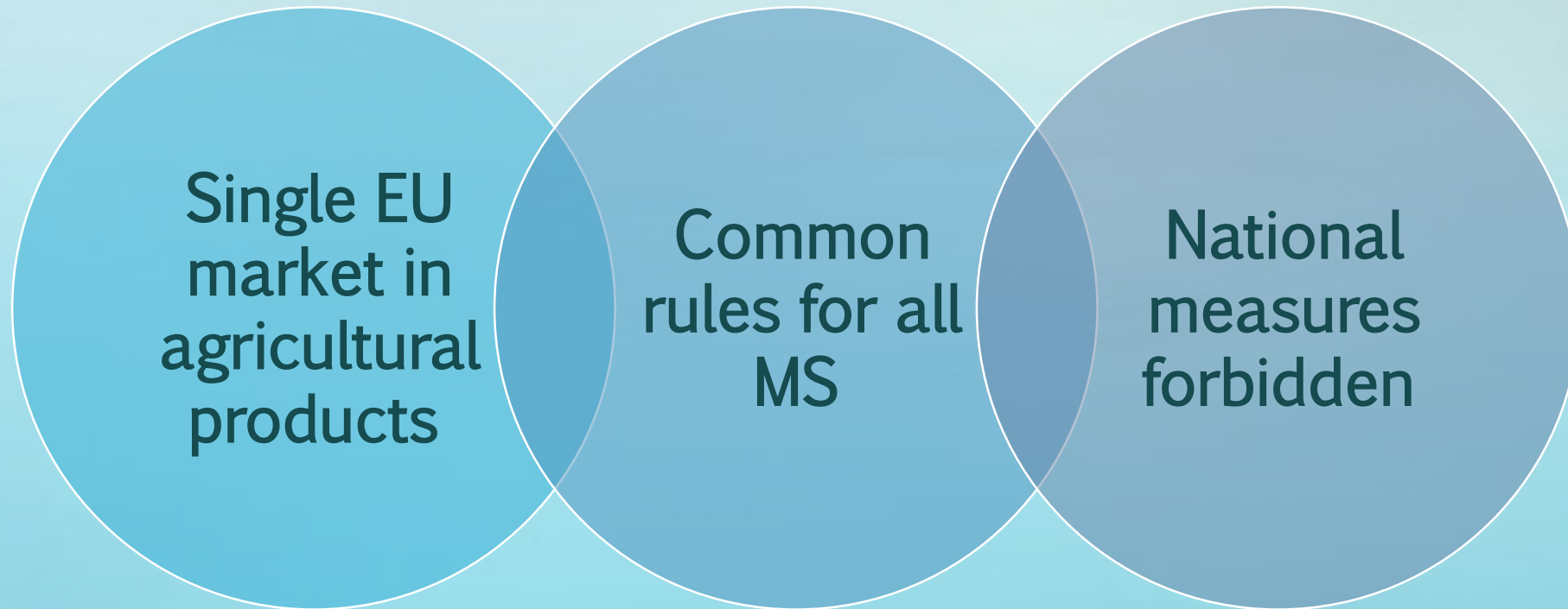
# PILLAR I – Direct Payment

Measure	Degree of targeting	Needs that are addressed	Target level specification
Basic payment	Target is related to land and/or region	Is general type of income support, addressing in particular land-based agricultural activities	Contribute to a fair income level
Greening payment	Target is related to (mainly arable) land, taking into account farm structure (EFA requirement applies only to farms >15ha)	Aims at addressing biodiversity	No target w.r.t. viable food production
Redistributive payment	Target related to farm size	Aims at addressing farm-size related income needs	Contribute to a more equal income distribution
Young farmers scheme	Target related to farmers age (farmers ageing 40 or less) and has a restriction w.r.t. farm size (25ha < area base for payment < 90ha)	Aims at generational renewal and farm succession	No specific target level
Small Farmers Scheme	Target is related to farm size (only small farmers eligible)	Simplified scheme that aims to reduce the administrative burden	Contribute to a fair income level
(Voluntary) coupled support	Target related to specific sectors selected by the Member States	Contribute to the preservation of economic activity	Targets at sectors facing a sectoral declines
Support in areas facing natural constraints	Target related to natural handicaps	Aims to support farmers in regions with disadvantaged production conditions	Contribute to a fair income level
Voluntary transitional payment	Target relates to member States applying the SAP scheme which in the past used transitional national aid for supporting the income of farmers in specific sectors	Contribute to facilitate the transition associated with the latest CAP reform for MS applying SAPS, focusing on income support needs of specific sectors	Target level decided by MS

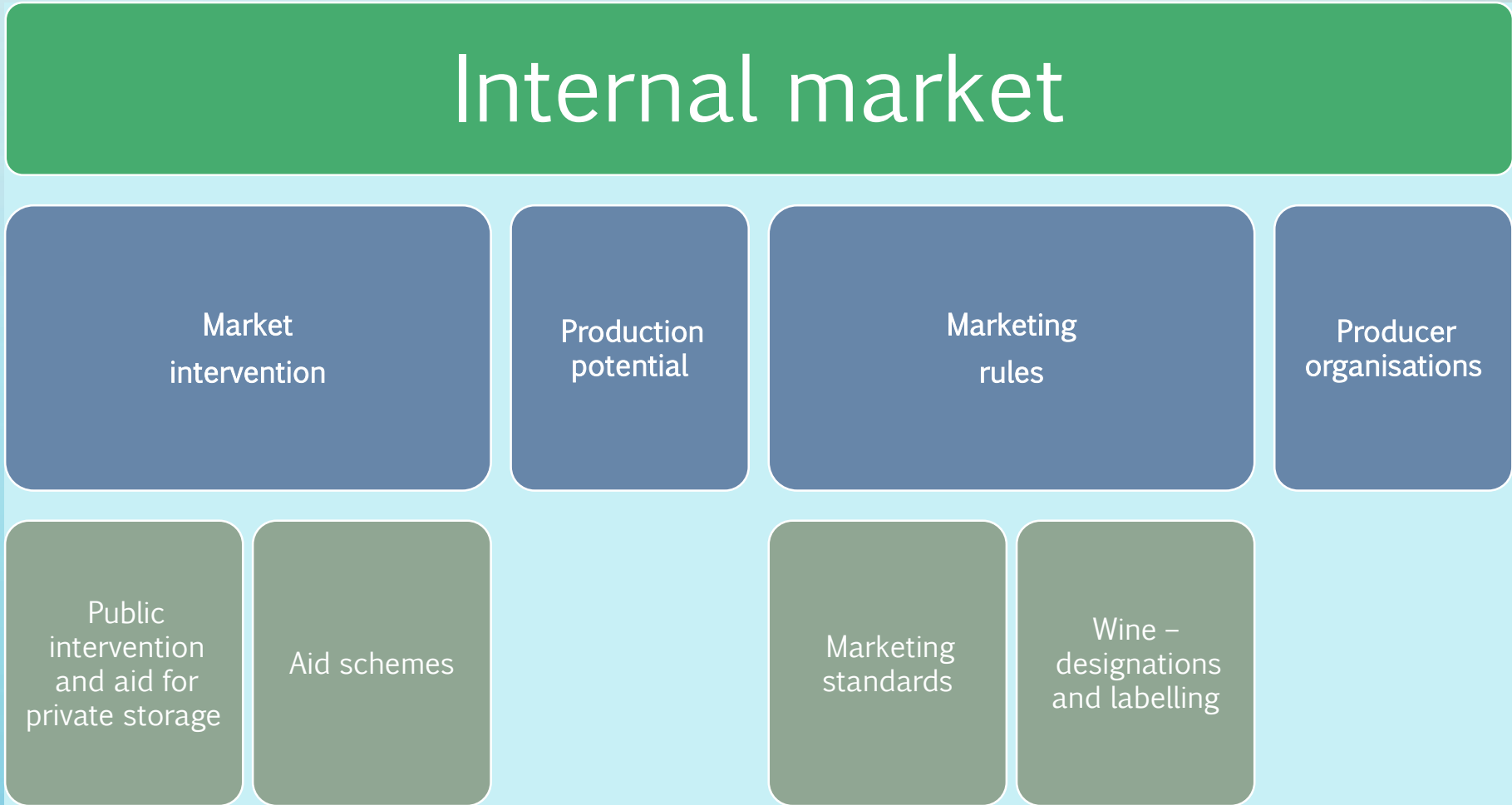
# PILLAR I – Direct Payment – Green Payment

- „Green payment”= support for agricultural practices beneficial for the climate and the environment
- Top-up on BPS/SAPS payment
- BPS/SAPS beneficiaries should observe:
  - ✓ crop diversification
  - ✓ maintaining existing permanent grassland
  - ✓ having ecological focus area on the agricultural area

# PILLAR I - COMMON MARKET ORGANISATION



# PILLAR I - COMMON MARKET ORGANISATION



# PILLAR I - COMMON MARKET ORGANISATION

## Trade with third countries

Import and  
export  
licences

Import duties

Tariff quota  
management

Export  
refunds

# PILLAR II - RURAL DEVELOPMENT

- Improving the competitiveness of agriculture
- Ensuring the sustainable management of natural resources and climate
- Achieving a balanced territorial development of rural economies and communities, including the creation of new and preservation of existing jobs



## PILLAR II - RURAL DEVELOPMENT

### 5. Promoting resource efficiency and supporting the shift towards a low carbon and climate resilient economy in agriculture , food and forestry sectors

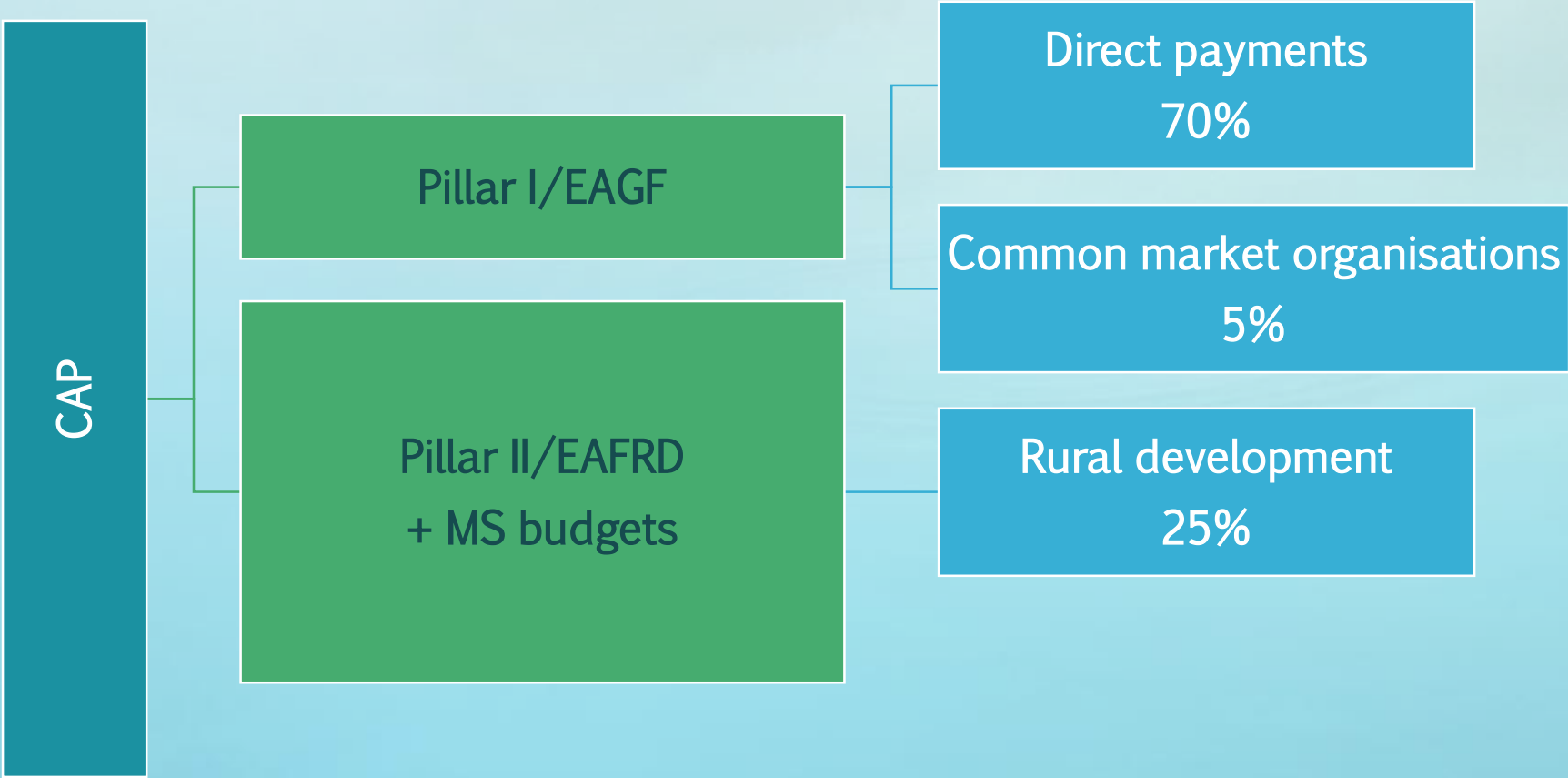
‘Resource Efficiency’ is one of the sub-topics of the broader ENRD thematic work on ‘Greening the Rural Economy’.

UN’s Sustainable Development Goals and at the European level through the Cork 2.0 Declaration.

- improving soil and water quality through efficient land and nutrient management;
- improving water use efficiency to reduce the pressure on water systems and improve water availability;
- carbon conservation and sequestration in soils.



# EU FUNDS - Shares



# EU CAP LEGISLATIVE SETUP - I Pillar, DP

Legislation at policy level	Legislation at implementing level
<p><b>R 1307/2013</b> REGULATION (EU) No 1307/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 establishing rules for direct payments to farmers under support schemes within the framework of the common agricultural policy and repealing Council Regulation (EC) No 637/2008 and Council Regulation (EC) No 73/2009</p> <p><b>R 639/2014</b> COMMISSION DELEGATED REGULATION (EU) No 639/2014 of 11 March 2014 supplementing Regulation (EU) No 1307/2013 of the European Parliament and of the Council establishing rules for direct payments to farmers under support schemes within the framework of the common agricultural policy and amending Annex X to that Regulation</p> <p><b>R 641/2014</b> COMMISSION IMPLEMENTING REGULATION (EU) No 641/2014 of 16 June 2014 laying down rules for the application of Regulation (EU) No 1307/2013 of the European Parliament and of the Council establishing rules for direct payments to farmers under support schemes within the framework of the common agricultural policy</p>	<p><b>R 1306/2013</b> REGULATION (EU) No 1306/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008</p> <p><b>R 640/2014</b> COMMISSION DELEGATED REGULATION (EU) No 640/2014 of 11 March 2014 supplementing Regulation (EU) No 1306/2013 of the European Parliament and of the Council with regard to the integrated administration and control system and conditions for refusal or withdrawal of payments and administrative penalties applicable to direct payments, rural development support and cross compliance</p> <p><b>R 809/2014</b> COMMISSION IMPLEMENTING REGULATION (EU) No 809/2014 of 17 July 2014 laying down rules for the application of Regulation (EU) No 1306/2013 of the European Parliament and of the Council with regard to the integrated administration and control system, rural development measures and cross compliance</p> <p><b>R 966/2012</b> REGULATION (EU, EURATOM) No 966/2012 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002</p>

# EU CAP LEGISLATIVE SETUP - I Pillar, CMO

Legislation at policy level	Legislation at implementing level
<p data-bbox="206 382 1251 606"><b>R 1308/2013</b> REGULATION (EU) No 1308/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 establishing a common organisation of the markets in agricultural products and repealing Council Regulations (EEC) No 922/72, (EEC) No 234/79, (EC) No 1037/2001 and (EC) No 1234/2007</p> <p data-bbox="206 649 555 682">Delegated regulations...</p> <p data-bbox="206 725 601 758">Implementing regulations...</p>	<p data-bbox="1302 382 2372 606"><b>R 1306/2013</b> REGULATION (EU) No 1306/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008</p> <p data-bbox="1302 649 1651 682">Delegated regulations...</p> <p data-bbox="1302 725 1696 758">Implementing regulations...</p> <p data-bbox="1302 801 2372 986"><b>R 966/2012</b> REGULATION (EU, EURATOM) No 966/2012 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002</p>

# EU CAP LEGISLATIVE SETUP - II Pillar, RD

Legislation at policy level	Legislation at implementing level
<p><b>R 1303/2013</b> REGULATION (EU) No 1303/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006</p> <p><b>R 1305/2013</b> REGULATION (EU) No 1305/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 on support for rural development by the European Agricultural Fund for Rural Development (EAFRD) and repealing Council Regulation (EC) No 1698/2005</p> <p><b>R 807/2014</b> COMMISSION DELEGATED REGULATION (EU) No 807/2014 of 11 March 2014 supplementing Regulation (EU) No 1305/2013 of the European Parliament and of the Council on support for rural development by the European Agricultural Fund for Rural Development (EAFRD) and introducing transitional provisions</p> <p><b>R 808/2014</b> COMMISSION IMPLEMENTING REGULATION (EU) No 808/2014 of 17 July 2014 laying down rules for the application of Regulation (EU) No 1305/2013 of the European Parliament and of the Council on support for rural development by the European Agricultural Fund for Rural Development (EAFRD)</p>	<p><b>R 1306/2013</b> REGULATION (EU) No 1306/2013 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008</p> <p><b>R 640/2014</b> COMMISSION DELEGATED REGULATION (EU) No 640/2014 of 11 March 2014 supplementing Regulation (EU) No 1306/2013 of the European Parliament and of the Council with regard to the integrated administration and control system and conditions for refusal or withdrawal of payments and administrative penalties applicable to direct payments, rural development support and cross compliance</p> <p><b>R 809/2014</b> COMMISSION IMPLEMENTING REGULATION (EU) No 809/2014 of 17 July 2014 laying down rules for the application of Regulation (EU) No 1306/2013 of the European Parliament and of the Council with regard to the integrated administration and control system, rural development measures and cross compliance</p> <p><b>R 966/2012</b> REGULATION (EU, EURATOM) No 966/2012 OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL of 25 October 2012 on the financial rules applicable to the general budget of the Union and repealing Council Regulation (EC, Euratom) No 1605/2002</p>

# FUTURE of CAP

1. Consultations: February 2017 - May 2017
2. Communication from the EC to the EP, the Council, the European Economic and Social Committee and the Committee of the regions: November 2017

## The Future of Food and Farming

3. Budget proposals (Multiannual Financial Framework): May 2018
4. Legislative proposals: 1st half 2018

# FUTURE of CAP

## PUBLIC CONSULTATION: SUPPORT EXPRESSED VIS-À-VIS THE FOLLOWING STATEMENT

Agricultural policy should deliver more benefits for **environment & climate change**



Farmers need **direct income** support



**Farmers' position** in value chains should be improved



Targeted investments to **foster restructuring & innovation** should be supported



## FUTURE of CAP

News that are considered in „Communication“:

- MS to prepare CAP Strategic plans (Pillar I and II), focusing on objectives and expected results
- Direct payments to continue, but fair and better targeted support; further reducing differences between MS
- Better positioning farmers in food supply chain
- Need to boost investments
- Addressing environmental issues and citizens' concerns regarding sustainable agricultural production...



This project is co-financed by the European Union  
and the Republic of Turkey.

# Technical Assistance for Developed Analytical Basis for Formulating Strategies and Actions towards Low Carbon Development



## Thank you for your attention!

<http://www.lowcarbonturkey.org/>

